2015 Regional Urban Water Management Plan and IRP Update

Kickoff Workshop

April 8, 2015

Workshop Agenda

- Opening Remarks
- Legislative Changes to UWMP Act
- 2015 RUWMP Process and Overall Schedule
- 2015 IRP Update
- Next Steps





Background

- Independent Technical Panel on Demand Measurement Measures ("ITP")
 - AB 1420 (2007)
 - Seven member panel
 - February 2014 Report to Legislature
 - Resulted in 3 Legislative Bills
 - AB 2067 (Weber)
 - SB 1420 (Wolk)
 - SB 1036 (Pavley)



New Legislation

- AB 2067 (Weber)
- Changes submittal date
 - <u>CWC § 10621(d)</u>: Each urban water supplier shall update and submit its 2015 plan to DWR <u>by July 1, 2016</u>.
- Changes demand management measures ("DMMs")
 - <u>CWC § 10631(f)</u>: Reduced DMMs from 14 to 7
 - Describe nature and extent of each DMM implemented over past 5 years
 - Describe DMMs to be implemented to meet 20x2020 target
 - Members of CUWCC in compliance with MOU can still submit BMP Coverage Reports instead of describing DMMs

New DMMs To Be Described

- Water waste prevention ordinances
- Metering (W)
- Conservation pricing
- Public education and outreach (W)
- Programs to assess and manage distribution system real loss
- Water conservation program coordination and staffing support (W)
- Other DMMs that impact GPCD (W)

SB 1420 (Wolk)

- New CWC § 10631(e)(1)(J): Distribution system water loss reporting
- New CWC § 10631(e)(4)(A): Voluntary reporting of water savings estimated to result from codes, standards, ordinances, or transportation and land use plans
- New CWC § 10644(a)(2): Required electronic submittal of UWMP, including standardized forms, tables, or displays

Distribution System Water Loss

- Adds "distribution system water loss" as a new water use sector
- 2015 UWMPs: Quantify distribution system water loss for the most recent 12-month period available
- Future UWMPs: Quantify distribution system water loss for the 5 years before the update
- Water loss to be reported on worksheet based on AWWA water system balance methodology

Projected Water Savings (Voluntary)

- "If available and applicable to an urban water supplier, water use projections <u>may</u> display and account for the water savings"
- If chooses to report, water supplier must:
 - Provide citations of the various codes, standards, ordinances, or transportation and land use plans used in making projections
 - Indicate the extent that the water use projections consider savings from these sources
- Water use projections that don't account for these savings must note that fact
- ITP recommended DWR develop guidance

Electronic, Standardized Reporting

CWC § 10644(a)(2):



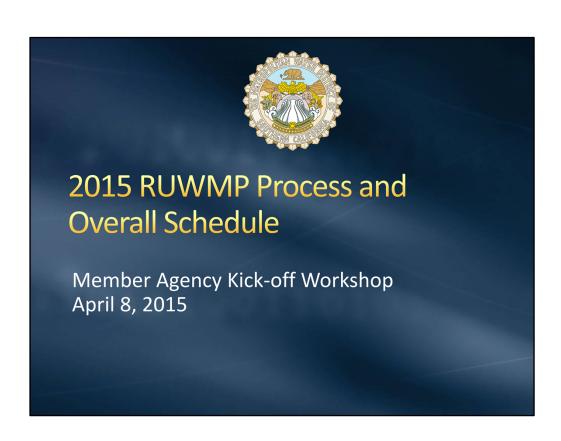
- UWMP must be submitted electronically
- UWMP must include "any standardized forms, tables, or displays specified by the department"

SB 1036 (Pavley)

- Voluntary reporting on the energy intensity of water supply
- CWC § 10631.2(a): UWMP "may, but is not required to, include" certain energy information
- <u>CWC § 10631.2(b)</u>: DWR to include in guidance a methodology for voluntary calculation or estimation of energy intensity of urban water systems (ITP's recommendation)
 - May consider PUC's studies and calculations

Resources

- DWR's website on urban water management: http://www.water.ca.gov/urbanwatermanagement/
- ITP Report: http://www.water.ca.gov/wateruseefficiency/sb7/committees/urban/u2/
- UWMP Act
 - CWC §§ 10608-10656



Background

- Urban Water Management Planning Act
 - "...every urban water supplier providing water for municipal purposes to more than 3,000 customers or supplying more than 3,000 AF of water annually prepare and adopt, in accordance with prescribed requirements, an urban water management plan..."
- Plans must be filed with DWR every 5 years
- Must be deemed complete by DWR for grant eligibility
- Act contains requirements for preparing UWMP
 - Process Requirement
 - Content Requirement

Process Requirement

- Collaborative process
 - Coordinate with appropriate agencies in the area
- Public hearing
 - To encourage active involvement of the public
 - 60-day notification to cities and counties within agency's service area
 - Publication of notice in newspaper
- Board adoption
- Submission to DWR
 - Electronic submittal using standardized forms and tables developed by DWR

Key Content Requirement

- RUWMP will report on IRP Update findings
- Assess water supply reliability
 - 5-Year increment to 20 years for three hydrologic conditions
 - Single dry
 - Multiple dry
 - Average year
- Provide water shortage contingency analysis
 - Actions under 50% Reduction in water supply
 - Actions to address catastrophic interruption
 - Estimate of minimum supply available for next 3 years

Key Content Requirement

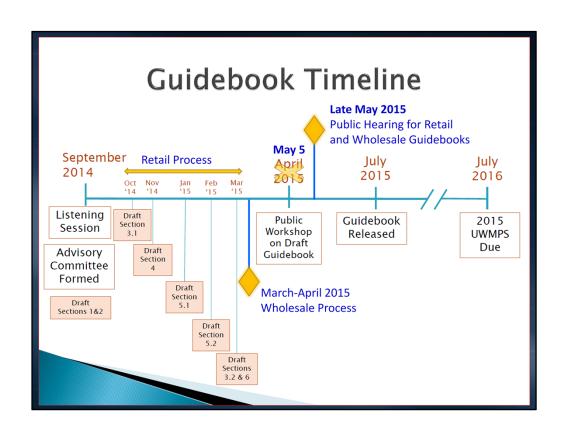
- Describe
 - Water supply projects and programs
 - Recycled water use and its potential use
 - Efficient uses of water and demand management measures
 - Water quality impacts
 - Coordination process with various stakeholders in preparation of the plan
- For retail agencies SB 7 target for 2015
 - Reduced gpcd by at least 10% on or before December 31, 2015

Current UWMP Activities

- DWR UWMP Guidebook Process
 - Improve 2010 Guidebook
 - Develop standardized forms, tables, or displays for electronic submittal
 - Incorporate legislative changes
 - Develop guidance on optional reporting
 - Climate change
 - Water savings from codes, standards, ordinances
 - Energy intensity of water supply

Current UWMP Activities

- Advisory Committee
 - Composed of diverse agencies
 - Review materials and provide feedback to DWR
- MWD participation
 - Guidebook consistent with UWMP Act requirement
 - Provide input to DWR in developing standardized forms and tables
 - Difference in retail and wholesale reporting
 - DWR to release separate guidebooks



Milestone	Proposed 2015 Schedule Coordinated IRP and RUWMP Process
Kick-off IRP Update and RUWMP Workshop	April 8, 2015
IRP and RUWMP MA Coordination Meetings / Data Refinement	
Water Use Efficiency Local Resources Retail Demands	 April-July 2015 June-July 2015 July 2015
First Draft RUWMP to MAs, Workshops with MAs and Sanitation Districts	September - October 2015
2015 IRP Update Report to Metropolitan Board	December 8, 2015
Final Draft RUWMP to MAs	December 2015
Deadline Comments from MAs	January 19, 2016
Notifications of Public Hearing: • Cities and Counties • Draft for Public Review on MWD website • Newspaper Publications	 February 8, 2016 February 8, 2016 February 8 and 15, 2016
Final 2015 RUWMP	March 2016
Board Information Letter / Public Hearing	April 11, 2016
2015 RUWMP Adoption by Metropolitan Board	May 10, 2016
Submission of RUWMP to DWR Report (Print, CDs, Mailing) Electronic submittal to DWR	Deadline July 1, 2016 • Early June 2016 • June 2016





Presentation Overview

- Update process and goals
- Draft schedule
- Review of 2010 IRP targets and current conditions
- Next steps

2015 IRP Update Process

- The IRP Update is split into a two-part process
- Technical update
 - Metropolitan staff and member agencies
- Resource policy issues discussion
 - Board process
- Both efforts will have extensive interaction with the Board through the IRP Committee

Staff is proposing that IRP Update be completed in a two phase process

The first phase will be a Technical Update of the IRP

- This effort would largely involve metropolitan staff and member agencies
- I will show you a proposed schedule at the end of the presentation

The second phase of the update would begin following completion of the Technical Update

- This effort would largely be a board process to discuss policy issues
- And would be fed by discussions raised in the technical process

Both phases will have extensive interaction through the IRP subcommittee

• ???

IRP Technical Update Goals

- Review and update IRP resource targets
- Assess strategy for managing short and long term uncertainty
 - Core Resources Strategy
 - Supply Buffer
 - Foundational Actions
- Review IRP resource issue papers
- Communicate technical findings and identify policy needs for Board policy discussions

So let's focus in more detail on the Technical Update portion of the IRP Update

Our goals for the IRP Technical Update process include:

- Completing a full review and update of all of the resource targets from the 2010 IRP Update
- Working with the IRP subcommittee to identify policy issues to feed the subsequent board process



Internal Process – Ongoing

MA Technical Process -

MA workgroup meetings twice a month April through August, as needed through October WUE meetings monthly standing meeting April through July

Board -

Reporting in Feb and March (IRP Committee)

Monthly Updates from MA tech process

Wrapping up around the end of the year, head into Board Policy Process

Following slides breakdown activities at Board and MA levels

Draft Schedule: April 2015

Board

- Detailed review of 2010 IRP targets, and current conditions
- Update on Member Agency Technical Process and Policy Issues

Member Agency

- IRP/UWMP Kick-off Meeting
- Workgroup discussion of Uncertainty
- WUE technical review and discussion of Conservation issues

MA process in green, Board in yellow

MΑ

Today – IRP/UWMP kick-off meeting April 16th - WUE April 22nd – Uncertainty

Board

April 28th – IRP Committee, review of targets and progress update

Draft Schedule: May – July 2015

Board

- Outside expert presentations on issues central to the IRP Update
- Update on Member Agency Technical Process and Policy Issues

Member Agency

- Review and discussion of Imported Supplies, Local Supplies, and Retail Demands
- WUE discussion of Conservation issues

MA

WUE continue on regularly scheduled meetings MA workgroups

May – Imported Supplies, Groundwater

June - Groundwater, Local Resources

July – Local Resources, Retail Demands, Conservation

Board

Outside Experts

May – Conservation Rates and Conservation Potential

June - Groundwater and Stormwater Issues

July – Uncertainty and Climate Change

Monthly progress reports

Draft Schedule: August – Sept. 2015

Board

- Results of Member Agency Technical Process
- Review of issues for Board Policy Process

Member Agency

- Finalize discussion topics as needed
- Review final results, and addendum to IRP Issue Papers
- Finalize issues for Board Policy Process

MA

MA workgroups

August/September – Unfinished topics as needed, Finalize, Costs and Portfolios

Board

August/September – Results of workgroup technical process, issues for policy process

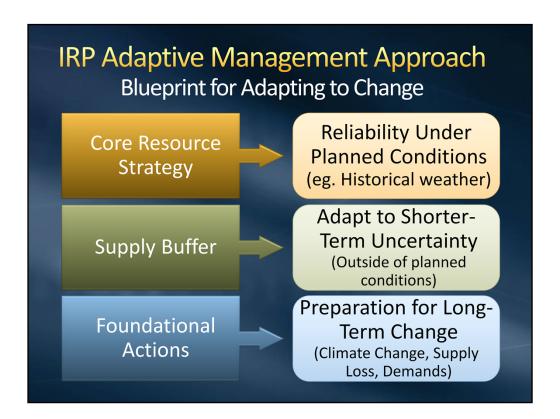
Draft Schedule: October 2015 – February 2016

- Summary of Technical Process results and discussions
- Final revised IRP Targets
- Information Item with Draft IRP Technical Update Report
- Final IRP Technical Update Report for Board consideration
- Details of Board Policy processes
- Published Report in 2016

Board

Finalize based on Committee input Draft report Final report Provide details on policy process Publish report





Adaptive approach
Today will focus on first two components

IRP Development Goals	
Water Use Efficiency	 Achieve a 20% reduction in GPCD as a region by 2020
Local Resources	• Develop ~100 TAF through incentives and partnerships
SWP	Seek short, mid, and long-term Delta improvements
CRA	Develop Dry-Year supply programs to fill the aqueduct when needed

Water Use Efficiency

Conservation and recycling to achieve a 20% reduction at the regional level Commitment is above and beyond 20x2020 legislation

Local Resources

Sought to develop just over 100 TAF of additional local supplies through groundwater recovery, seawater desalination, and recycling

State Water Project

Pursue short, mid, and long-term improvements to help stabilize delta supplies Short-term examples: emergency preparedness actions, Complete BDCDP Mid-term examples: Implement BDCP, implement flood control protection Long-term examples: Water supply conveyance, ecosystem restoration

Colorado River

Continue to develop dry-year supply programs on the Colorado River System Provide flexibility in conjunction with Lake Mead ICS to provide a full CRA as needed

IRP Technical Update Topics Retail Demands Water Use Efficiency Recycling Conservation Local Supplies Local Resources Augmentation Groundwater Other Local Supplies Imported Supplies CRA SWP

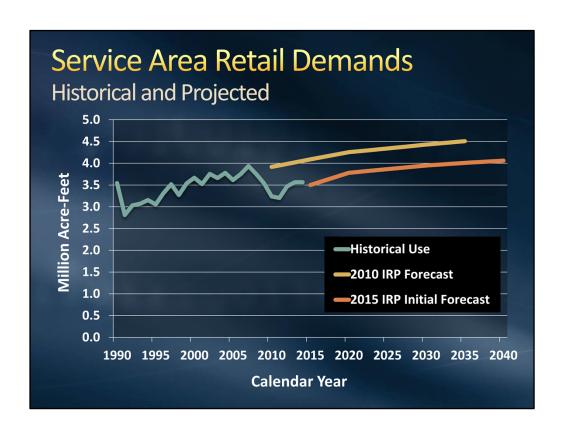
Next I will go into a little bit more detail on each of these items as to what the Technical Update will look like

Retail Demands

- 2010 IRP Target
 - No explicit target set in the IRP
 - Implied level of retail demands underlying the IRP forecast
- Major changed conditions
 - Revised demographic projections resulting from 2010 Census
 - Recent changes in water use patterns

Retail Demands

No target specified in the IRP Forecast of retail demands in the IRP had an assumed Major factor in determining reliability under planned conditions



The 2015 initial retail demand forecast reflects projected reduction in demographics and employment as well as lowered trend in water use seen in recent years.

Retail Demands

- Net change from 2010 IRP
 - Retail demands decreased by 500 TAF in 2035
- Key forecast drivers
 - SCAG RTP 12 and SANDAG Series 12
 - Impacts of recent water use trends
- Technical issues for IRP Process
 - Update to SANDAG Series 13
 - New retail demand modeling platform
 - Extended hydrology forecast

The 2015 initial forecast reflects the net decrease in population and the impacts of WUE in recent years.

Changes in water-use consumption patterns seen in recent years. Are they the new normal?

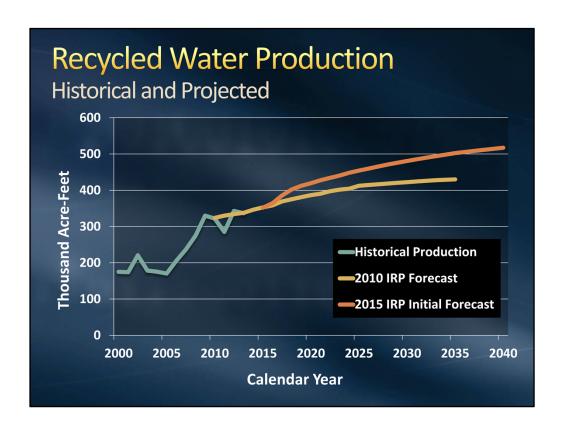
IRP Forecasts vs. IRP Targets

- Forecast
 - Projection of existing and under-construction projects and programs
 - Goes towards meeting baseline level of development assumed in the IRP
 - May go towards meeting IRP Targets
- Target
 - Level of new production or yield sought under the IRP
 - Builds on assumed baseline level of development

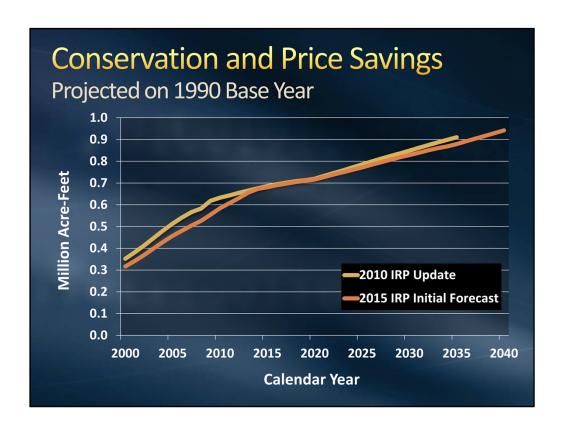
Water Use Efficiency

- 2010 IRP Target
 - 20% reduction in potable GPCD as a region
 - 580 TAF in addition to existing 2010 forecast
 - Recycling and Conservation
- Major changed conditions
 - Revised demographic projections
 - Recent reductions in water use
 - Revised recycled water projection methodology

Target vs Forecast Planned conditions and Shorter-term uncertainty



Since the 2010 IRP, XXX TAF had been added to Metropolitan's Local Resources Program. In addition, XXX acre-feet had been added without Metropolitan's financial assistance.



This graph includes active and code-base conservation, price-savings and savings from unmetered water. Code-based and price-savings conservation is calculated using demographic data. The 2015 initial forecast is lower than the 2010 IRP due to update in historical and forecasted demographics. The Department of Finance re-benchmark their historical population estimates periodically. The recent re-benchmark was in 2010 when they aligned their annual estimates with the 2010 Census data. The result was lower.

A note about un-metered water. Un-metered water is water loss due to distribution system leakages. When demand is reduced through conservation, the quantity of water that moved through the system is less, which in turn, the amount losses is less. The difference is un-metered water savings.

Water Use Efficiency

- Net change from 2010 IRP
 - Forecast of WUE increased by 40 TAF in 2035
- Key forecast drivers
 - New forecast of recycled water projects
 - Conservation model forecast updated in 2014
- Technical issues for IRP Process
 - Conservation model assumptions and method
 - Status of existing and under construction recycling projects
 - Inventory of potential projects

Net Change

Recycling +72,000 Conservation -30,000 Net +42,000

What we expect from the technical process:

WUE Meetings monthly Local Supplies end of June beginning of July

Review of recycling projects in all categories of development Inventory, timing, yield, costs. Etc.

Review of conservation model assumptions

Review of IRP Issue Papers

Discussion of issues related to implementing WUE

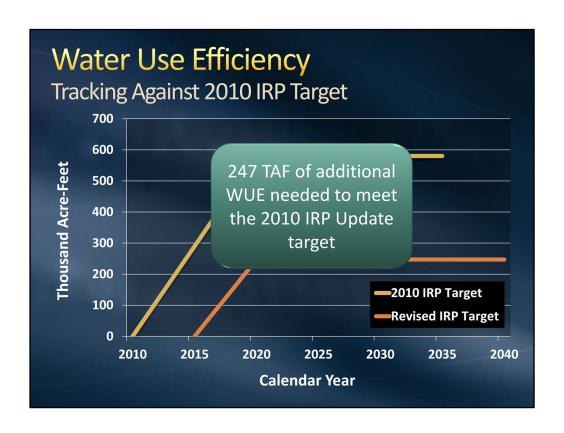
RUWMP coordination



Quantifying Changes in WUE Target

- 2010 IRP Update WUE Target was 580 TAF
- Increase due to revised GPCD Target
 - +120 TAF
- Reduction due to revised Demographics
 - -418 TAF
- Reduction due to increased Recycling
 - -35 TAF
- New 20% reduction target is 247 TAF

Use the 580 and the new 230 and show the growth in actual for rec and conservation

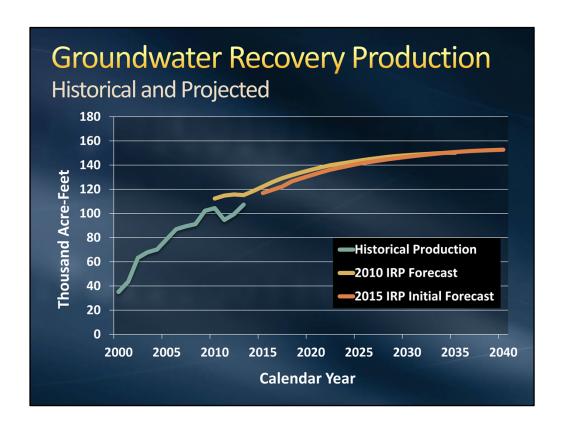


To meet 20% reduction goal
Use the 580 and the new 245 and show the growth in actual for rec and conservation

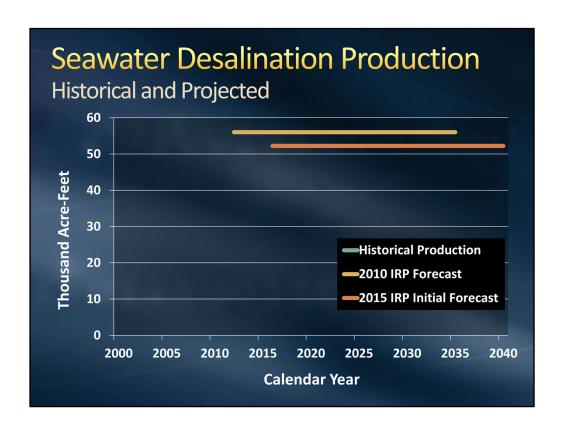
Local Resources Augmentation

- 2010 IRP Target
 - 102,000 acre-feet of new local supply
 - Groundwater Recovery, Seawater Desalination, and Recycling
- Major changed conditions
 - Timing and yield of existing and under construction local projects

Forecast vs Target
Planned conditions/Uncertainty



Mike, what changed from 2010 to 2015 so that forecast is less?



56,000 is max capacity (dry-year production)
48,000 is average year production (average and wet year production)
Graph shows 52,240 as average based on hydrology

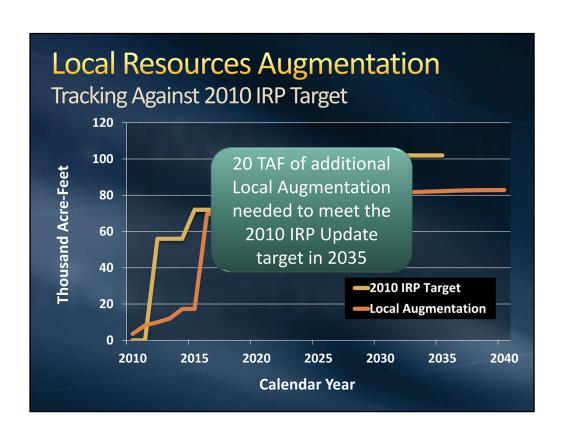
Local Resources Augmentation

- Net change from 2010 IRP
 - Local Augmentation decreased by 3 TAF in 2035
- Key forecast drivers
 - SDCWA seawater desalination projection
- Technical issues for IRP Process
 - Status of existing and under construction groundwater recovery and desal projects
 - Inventory of potential projects

Net change: diff btw 2035 projections for desal and GW recovery in 2010 and 2015 GW recovery - virtually the same for 2035 Seawater desal - 3,700 acre-feet less

48 TAF in wet and normal years 56 TAF in dry years

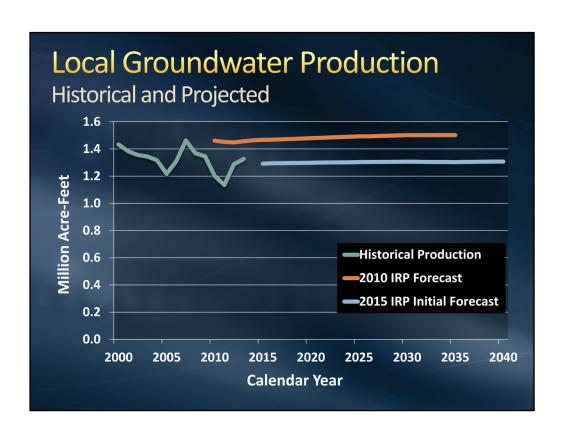
What we expect from the technical process:



Groundwater

- 2010 IRP Target
 - No explicit target set in the IRP
 - Implied level of production underlying the IRP forecast
- Major changed conditions
 - Declining local groundwater basin levels
 - Reduced availability of supplies for recharge

Recharge of stormwater has declined more than 950 TAF
Recharge of imported water has declined and is offset by increase in recycled water recharge
GW production has remained nearly constant



Groundwater

- Net change from 2010 IRP
 - Groundwater decreased by 200 TAF in 2035
- Key assumptions
 - Near-term averages for adjudicated basins
 - Agency forecasts for managed basins
- Technical issues for IRP Process
 - Review of basin production levels
 - Implications of passive and active recharge availability

Passive

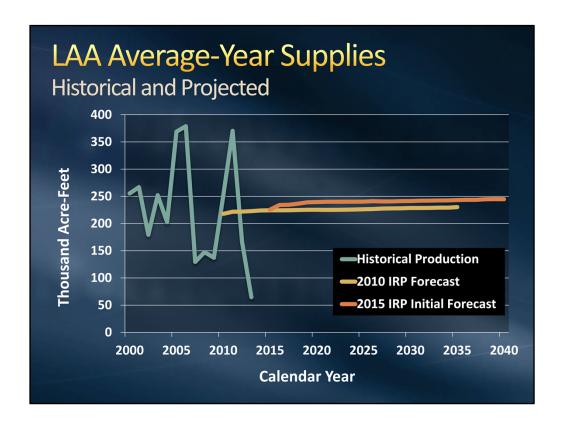
Natural percolation

Active

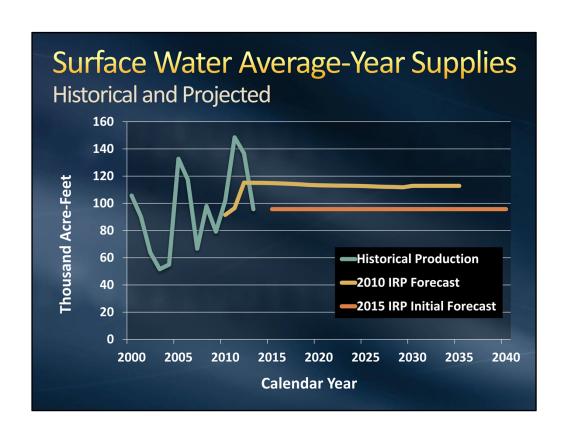
Stormwater Imported Recycled

Other Local Supplies

- 2010 IRP Target
 - No explicit target set in the IRP
 - Implied level of production underlying the IRP forecast
 - Los Angeles Aqueduct and Surface Water Production
- Major changed conditions
 - Updated Los Angeles Aqueduct forecast
 - Updated surface water forecasts



Increase due to forecast methodology



Other Local Supplies

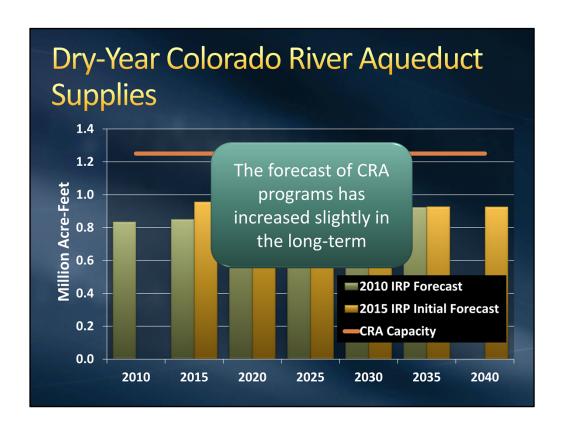
- Net change from 2010 IRP
 - Other local supplies decreased by 4 TAF in 2035
- Key forecast drivers
 - LAA forecast provided by LADWP
 - Major reservoirs modeled based on hydrologic conditions
- Technical issues for IRP Process
 - New LAA forecast with extended hydrology
 - Updated assessment of reservoir production

LAA increased by 13 TAF in 2035 Surface decreased by 17 TAF in 2035

What we expect from the technical process:

CRA Supplies

- 2010 IRP Target
 - Develop programs that will maintain a full CRA during dry years
- Major changed conditions
 - Updated near and long-term outlook for Colorado base supplies
 - Continued development of CRA programs and dry-year supplies



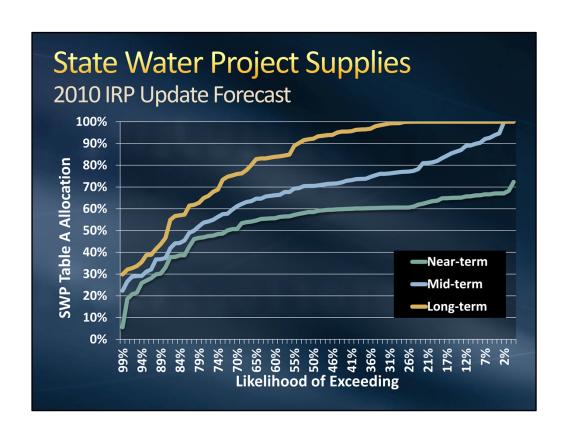
Quantify remaining from ICS etc. Contributes to ability to fill aqueduct when needed Contributes to the flexibility and utility of ICS

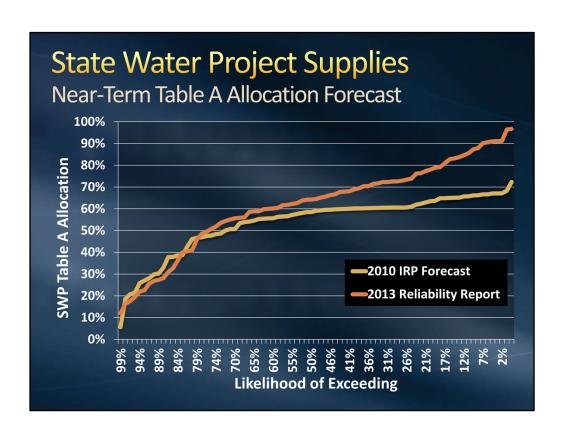
CRA Supplies

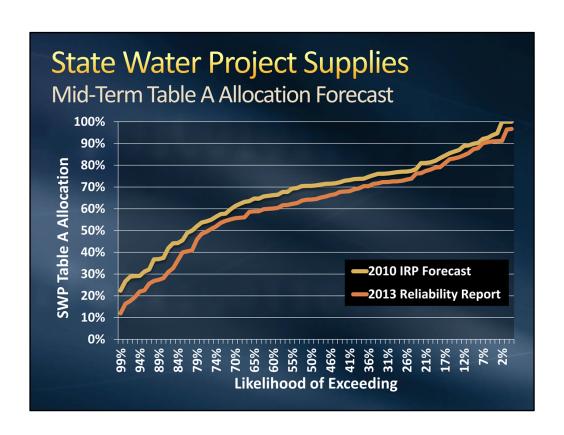
- Net change from 2010 IRP
 - Base CRA dry-year supplies increased by 5 TAF in 2035
- Key forecast drivers
 - CRSS initial conditions updated from USBR 24-Month Study as of January 2015
 - Updated inventory of CRA programs
- Technical issues for IRP Process
 - Extended hydrology forecast
 - Modeling of supplies that vary by hydrology

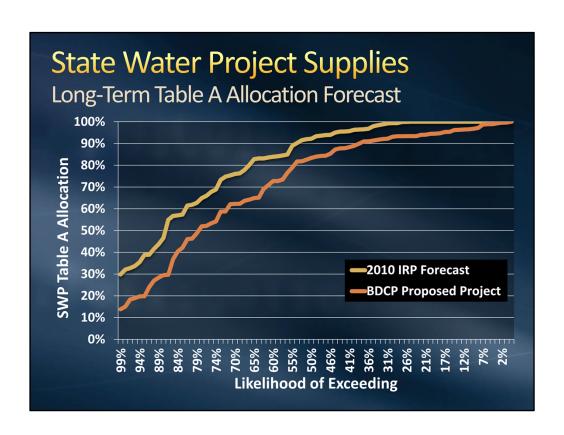
State Water Project Supplies

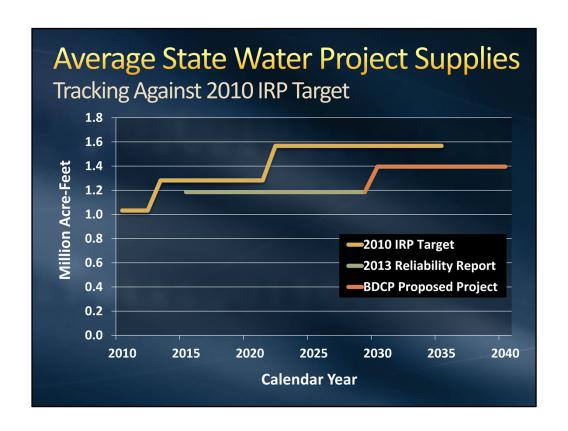
- 2010 IRP Target
 - Restore SWP supplies through short, mid, and long-term Delta actions
 - 2005 DWR Reliability Report serves as a proxy for restored SWP supplies
 - Most recent forecast under Pre-BiOp Conditions
- Major changed conditions
 - Updated DWR modeling studies
 - Timing and yield of Delta improvements











Use the 580 and the new 230 and show the growth in actual for rec and conservation

State Water Project Supplies

- Net change from 2010 IRP
 - SWP supplies decrease by 170 TAF on average in 2035
- Key forecast drivers
 - Update to 2013 DWR Reliability Report
 - BDCP Proposed Project forecast
- Technical issues for IRP Process
 - Extended hydrology forecast
 - Review of BDCP scenarios and refinements
 - Future scenario with no BDCP

Reliability Report assumes business as usual with current fisheries rules and with climate change interpolated from 2050.

		D. ()	T . 15/
	Change from 2010 IRP Forecast	Difference from 2010 IRP Target	Total Difference (Acre-Feet)
Water Use Efficiency			
Local Augmentation			
Groundwater			
Other Local Supplies			
Imported Supplies			

Summary of Supply Impacts Preliminary 2035 IRP Analysis			
otal Difference (Acre-Feet)	Difference from	Change from 2010 IRP Forecast	, in the second second
7,000	-247,000	+40,000	Water Use Efficiency
			Local Augmentation
			Groundwater
			Other Local Supplies
			Imported Supplies
Total			
			Imported Supplies

Summary of Supply Impacts Preliminary 2035 IRP Analysis			
	Change from 2010 IRP Forecast	Difference from 2010 IRP Target	Total Difference (Acre-Feet)
Water Use Efficiency	+40,000	-247,000	-207,000
Local Augmentation	-3,000	-20,000	-23,000
Groundwater			
Other Local Supplies			
Imported Supplies			
Total			

Summary of Supply Impacts Preliminary 2035 IRP Analysis			
	Change from 2010 IRP Forecast	Difference from 2010 IRP Target	Total Difference (Acre-Feet)
Water Use Efficiency	+40,000	-247,000	-207,000
Local Augmentation	-3,000	-20,000	-23,000
Groundwater	-200,000	NA	-200,000
Other Local Supplies			
Imported Supplies			
Total			

	Summary of Supply Impacts Preliminary 2035 IRP Analysis		
Change from 2010 IRP Forecast		Total Difference (Acre-Feet)	
+40,000	-247,000	-207,000	
-3,000	-20,000	-23,000	
-200,000	NA	-200,000	
-4,000	NA	-4,000	
Total			
-	2010 IRP Forecast +40,000 -3,000 -200,000	-40,000 -247,000 3,000 -20,000 NA	

Summary of Supply Impacts Preliminary 2035 IRP Analysis			
	Change from 2010 IRP Forecast		Total Difference (Acre-Feet)
Water Use Efficiency	+40,000	-247,000	-207,000
Local Augmentation	-3,000	-20,000	-23,000
Groundwater	-200,000	NA	-200,000
Other Local Supplies	-4,000	NA	-4,000
Imported Supplies	+5,000	-170,000	-165,000
Total			
	STEEL .		

Summary of Supply Impacts Preliminary 2035 IRP Analysis			
	Change from 2010 IRP Forecast	Difference from 2010 IRP Target	Total Difference (Acre-Feet)
Water Use Efficiency	+40.000	247 000	-207,000
Local Augmentation	2035 initial decrease in supplies of 599 TAF, would be partially offset by 500 TAF reduction in Retail Demands		-23,000
Groundwater			-200,000
Other Local Supplies			-4,000
Imported Supplies	+5,000	-170,000	-165,000
Total	-162,000	-437,000	-599,000

Summary

- Initial look at current and changed conditions for 2015
- Technical process will look at each area in depth
 - Discuss related issues
 - Incorporate refinements
- Final forecasts to reflect Member Agency and Board input

Illustrates challenge

IRP Technical Update Next Steps

- Homework
- April 16th WUE Meeting
 - Conservation
- April 22nd MA Workgroup
 - Uncertainty
- April 28th IRP Committee Meeting
 - Review of targets and current conditions
 - Update from technical process

Homework - Stacie

All future meetings will be noticed.

Will indicate when serving as RUWMP coordination

Homework Items

- Inventory of Local Resources Projects
- Conservation Model Assumptions
- Demographics Data Handout
- Local Resources Issue Paper Addendum

Homework to be emailed

Local Projects Inventory (Each MA)

Inventory, Timing, Yield, Category, Costs, etc.

Conservation Model Assumptions (WUE group)

Demographics Data Handout (Each MA)

IRP Issue Papers Review (Designated groups)

All future meetings will be noticed.

Local Resources Issue Paper Addendum

Purpose

To help inform future water resource decisions by identifying current and potential issues, opportunities, and actions

Overall Deliverable

A concise local resources issue paper addendum (that includes all resource areas)

Issue Paper Review Process

Utilize the 2010 IRP Issue Paper as a base

(Review, but do <u>not</u> need to revise/make edits to the 2010 Issue Paper)

Complete the Input Matrix

- Current and future issues/challenges/barriers
- New Opportunities/potential
- Lessons learned (what works and what doesn't)
- Recommendations
- Other

Discuss and review comments and drafts of the Issue Paper Addendum

Local Resources Issue Paper Addendum Metropolitan Contacts			
Conservation	Bill McDonnell		
Groundwater	Kathy Kunysz		
Recycled Water	Ray Mokhtari		
Seawater Desal	Warren Teitz		
Stormwater	Matt Hacker		
Graywater	David Sumi		
Synergy	Matt Hacker		

